

International Spectrum Regulation

1

Tomas E. Gergely

Purpose of this Presentation

2

Provide a basic understanding of international spectrum organizations and processes:

- The International Telecommunication Union (ITU)
- The Radiocommunication Sector of the ITU (ITU-R)
 - World Radiocommunication Conferences (WRCs)
 - The ITU-R Study Groups
 - Regional Groups

Facilitate and *encourage* participation in international spectrum management processes

Help to understand and access the resources available through the websites of these organizations

Why Is International Regulation Necessary?

3

Very broadly speaking, in order to understand each other:

- Transmitters and receivers need “to be on the same wavelength”
- Transmitters working simultaneously should not interfere with each other

Each country is sovereign with respect to the use of the radio spectrum within its borders, however:

- Radio waves do not stop at national borders and radio waves coming from country A may interfere with transmissions in country B

The goal of international regulation is to avoid such problems

International Regulation(s)

4

Bilateral or regional regulation and coordination

- Useful for countries with large common border areas (e.g. USA and Canada or Mexico- Regular bilateral meetings are held to discuss common issues or problems
 - Also useful for countries in close proximity - E.g. Caribbean nations
 - Also depends on geographical features (e.g. Argentina and Chile have relative few problems of radio interference due to Andes mountains)

International regulation

- Many issues (e.g. Maritime and aeronautical issues, those involving satellites, broadcasting) cannot be satisfied by bi-lateral or regional coordination

The International Telecommunication Union (ITU)

5

International regulation of the spectrum takes place (mostly) through the International Telecommunication Union (ITU)

The ITU is a successor of the International Telegraph Union, and as such is the oldest continuously existing international organization

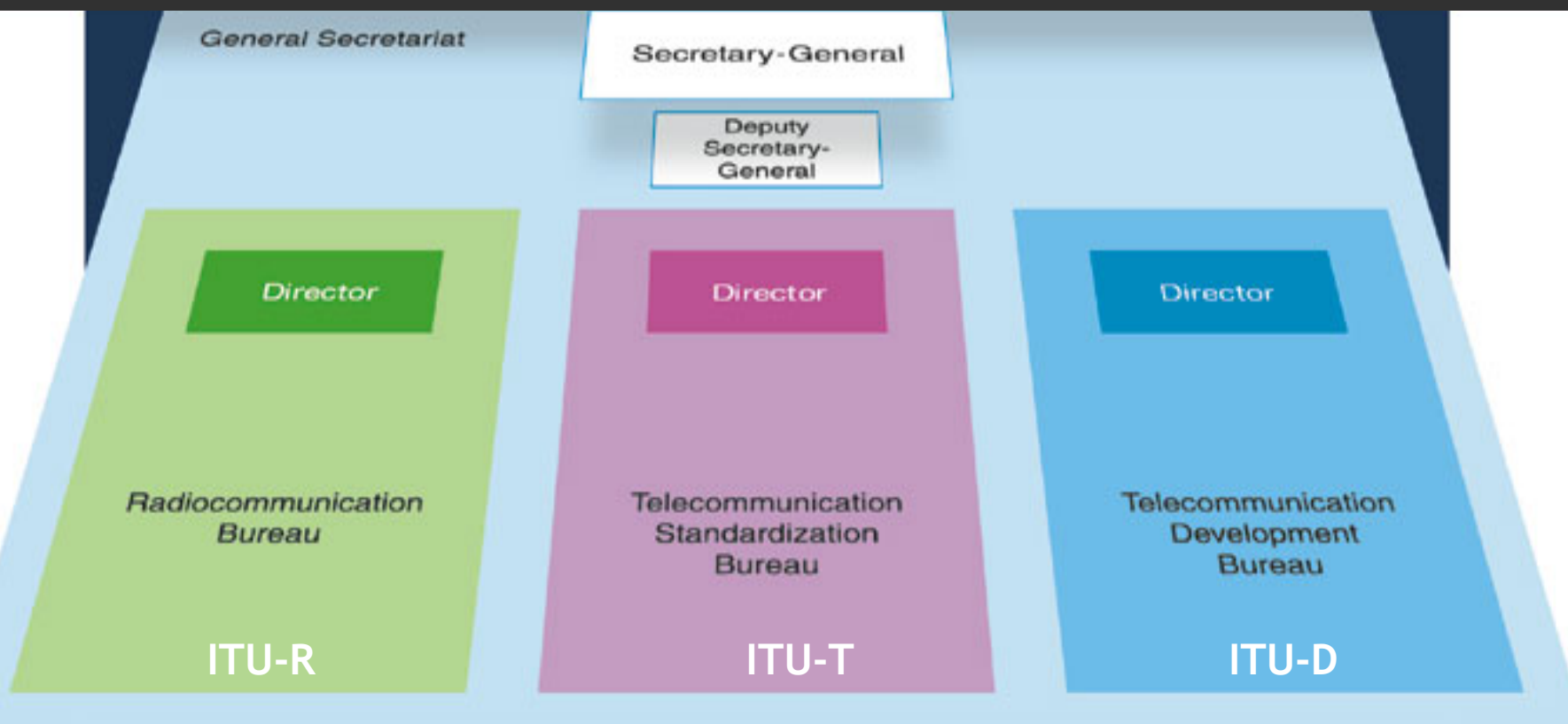
It is based in Geneva, Switzerland and regulates the radio spectrum and access to the geostationary orbit

The ITU is a specialized agency of the United Nations (UN)

It is important to note that the ITU does not make regulations on its own, it follows the consensus of the member states



Structure



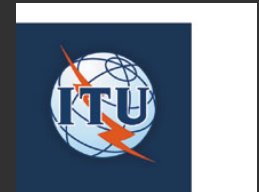
Radiocommunication Sector

May, 2016

Telecommunication Standardization Sector

Telecommunication Development Sector

Governance



7

Members and members:

193 Members (Governments or Administrations)

Over 700 members (academic, industrial, scientific organizations)

The Constitution and the Convention are the basic governing instruments of the ITU

The Plenipotentiary Conference is the top policy making body

Meets every 4 years, to review the Constitution and Convention

Elects the senior management team

The Secretary General (Mr. Houlin Zhao China) and Deputy Secretary General (Mr. Malcolm Johnson-UK)

are the senior elected officials

Headquartered in Geneva, Switzerland



The ITU website:

<http://www.itu.int/en/Pages/default.aspx>
<http://www.itu.int/es/Pages/default.aspx>

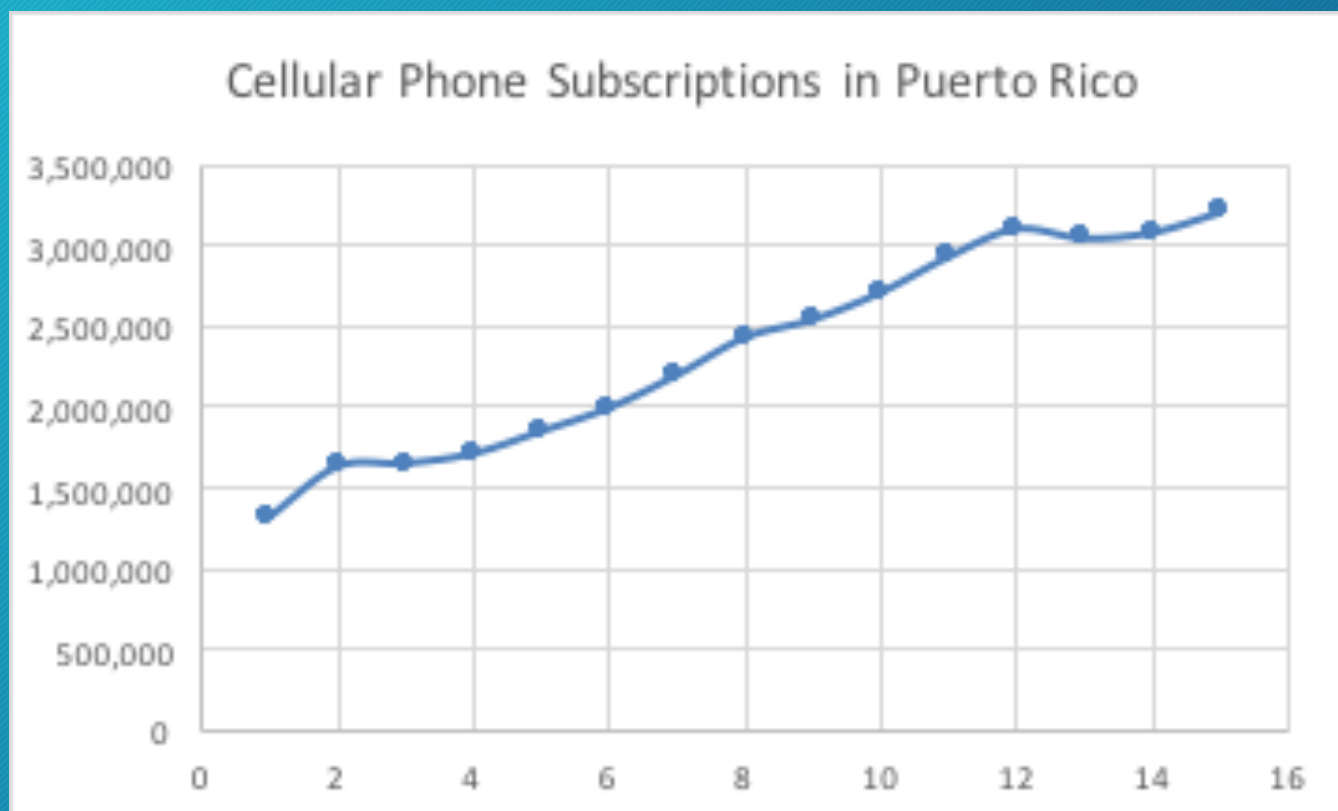
8

Contains a wealth of information, e.g.:

Mobile phone subscriptions in Puerto Rico 2000-2014

9

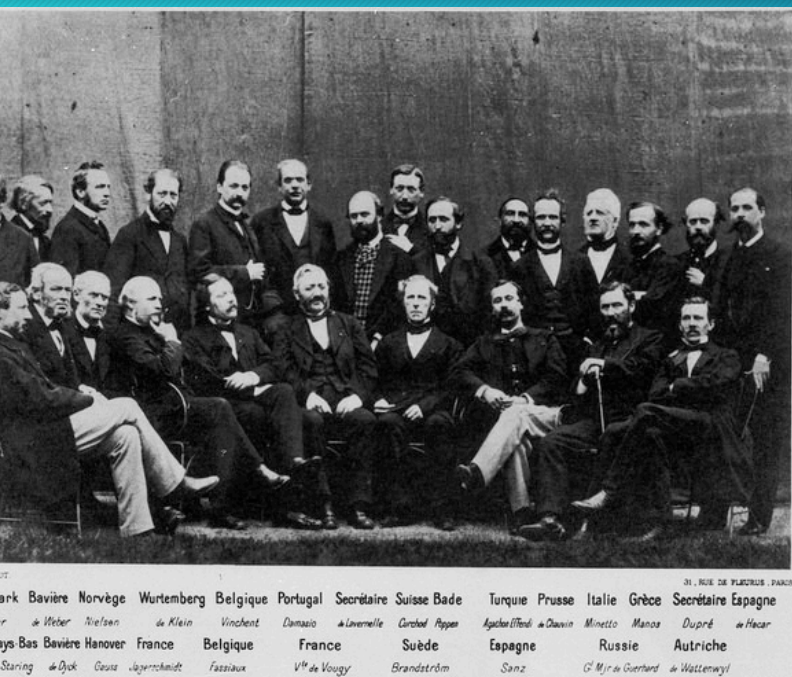
Source: ITU website



| A Bit of History

10

The Evolution of the Regulation of Radio Transmissions How did we get to where we are today?



Paris - First International Telegraph
Convention - 20 states, ~30 participants

V - UPRM

May, 2016



2015, Geneva - World Radiocommunication
Conference: 3300 participants, 162 States+
130 organizations

5/23/16

Beginnings of Radio (Not regulated)

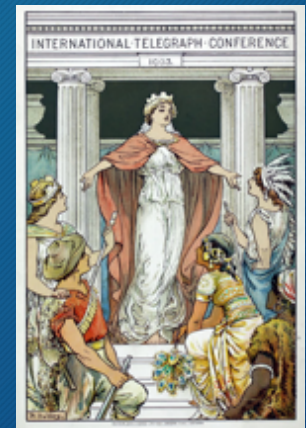
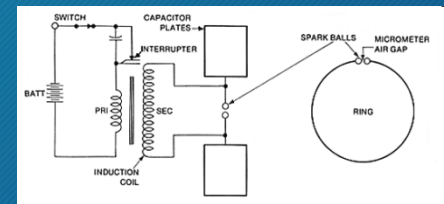
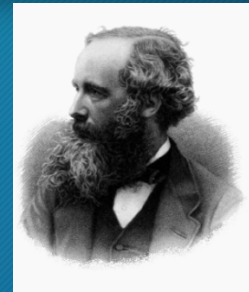
Maxwell's equations predict electromagnetic waves (1865)

First International Telegraph Convention signed; 20 founding members; International Telegraph Union (ITU) established (Paris, 1865)

Hertz experiments (1885-1889) show that the waves exist.

Marconi (1890s) invents the first practical wireless telegraph and develops commercial applications -

NB: unconfined Data Rate ~ 1bit/s Limited number of telegraphs can operate simultaneously, as they interfere with each other!



1900-1920s Beginnings of Regulation

First Radio stations:

- Maritime Communications

(“someday lightships might use microwave beams to overcome the problem of fog interfering with shore communication” - The Electrician (London), 1891)

- US Navy among earliest to adopt radio technology (shore telegraph) ~ 1900
- Development of Aeronautical Radio: WW I
- Broadcasting:
 - De Forest invents Audion tube
 - First AM Radio Stations

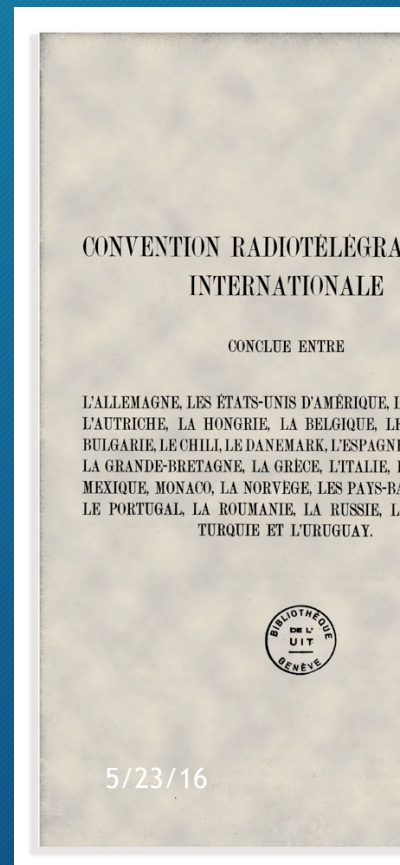
Long Wavelengths:

- Generally below 1 MHz

Analogue transmissions

Amateur Radio Begins

- US : 1904 - “Roosevelt Board” set up to recommend how to coordinate US govt. radio activities
- US Radio Act of 1912 restricts amateurs to $f > 1500$ kHz, considered “useless”
- International: 1903 and 1906 Berlin Conferences
- 1906 Berlin Conference: INTERNATIONAL WIRELESS TELEGRAPH CONVENTION
 - First “allocations” - to shipboard stations: $\lambda = 300$ m or 600 m



1930s to WW II



14

1932 Radio Astronomy begins
K. Jansky, searching for the
origin of interference in ship to
shore communications,
detects cosmic radio emission.
G. Reber builds first radio
telescope

1931 TV transmissions
US, UK, Germany
Upward creep in frequency to
first few VHF channels

Information theory, concept
channel capacity (C)
developed

$$C = B \log_2 \left(1 + \frac{S}{N} \right)$$

B = bandwidth; S/N=
signal-to-noise ratio

- 1927 Washington D.C.
 - International Radio Consultative Committee (CCIR) established
- 1932, Madrid
 - Frequency allocations up to 300 MHz established in 1932 (experimental only)
 - Name changed to:
International Telecommunication Union



The Modern Era - WWII to Present



Development of Radar (UK, USA, Germany and many others)

Invention of cavity magnetron
Miniaturized versions developed for ships, airplanes, etc.

Radio Astronomy develops, as surplus WWII military equipment (radar dishes) becomes available.

1957 - First Communications satellite (Sputnik 1) launched

1980 - Mass market wireless devices, including cell phones become ubiquitous

- **1947 Atlantic City Conference**

- ITU becomes a UN specialized agency
- International Frequency Registration Board (IFRB) established
- The Table of Frequency Allocations is declared mandatory



- **1963 Geneva, Extraordinary Administrative Conference**

- allocates frequencies to the various space services for the first time

- **1979-1993 World Administrative Radio Conferences (WRCs)**

- Some general, others restricted to certain frequency range or services

- **Since 1993 World Radiocommunication Conferences**

- Broad agendas of unrelated items

- **Next WRC: Geneva, November 2019** 5/23/16



II. The ITU-R

10

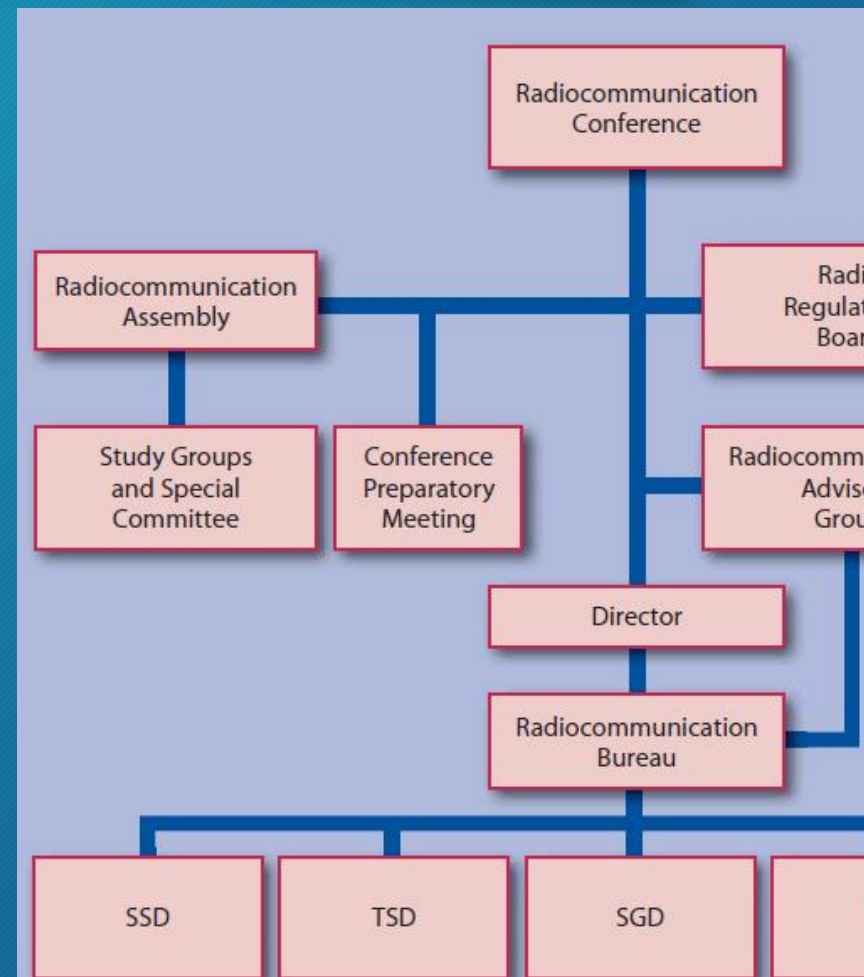
U-R Structure

17

Director and the Radiocommunication Bureau
Departments:
Space Services
Terrestrial Services
Study Groups
Informatics, Administration and Publications

The Study Groups and the Radiocommunication
Assembly

World Radiocommunication Conferences (WRCs)
and Conference Preparatory Meeting (CPM)
The Radio Regulations Board (RRB)



The Director and the Departments

The Director of the Radiocommunication Bureau (RB), coordinates its activities

Mr. F. Rancy, France is the current Director

The Space Services Department (SSD) is responsible for the coordination and recording procedures for space systems and earth stations.

The Terrestrial Services Department (TSD) provides assistance to administrations with regard to terrestrial services, maintains the Master International Frequency Register (MIFR) and the Regional Frequency Plans

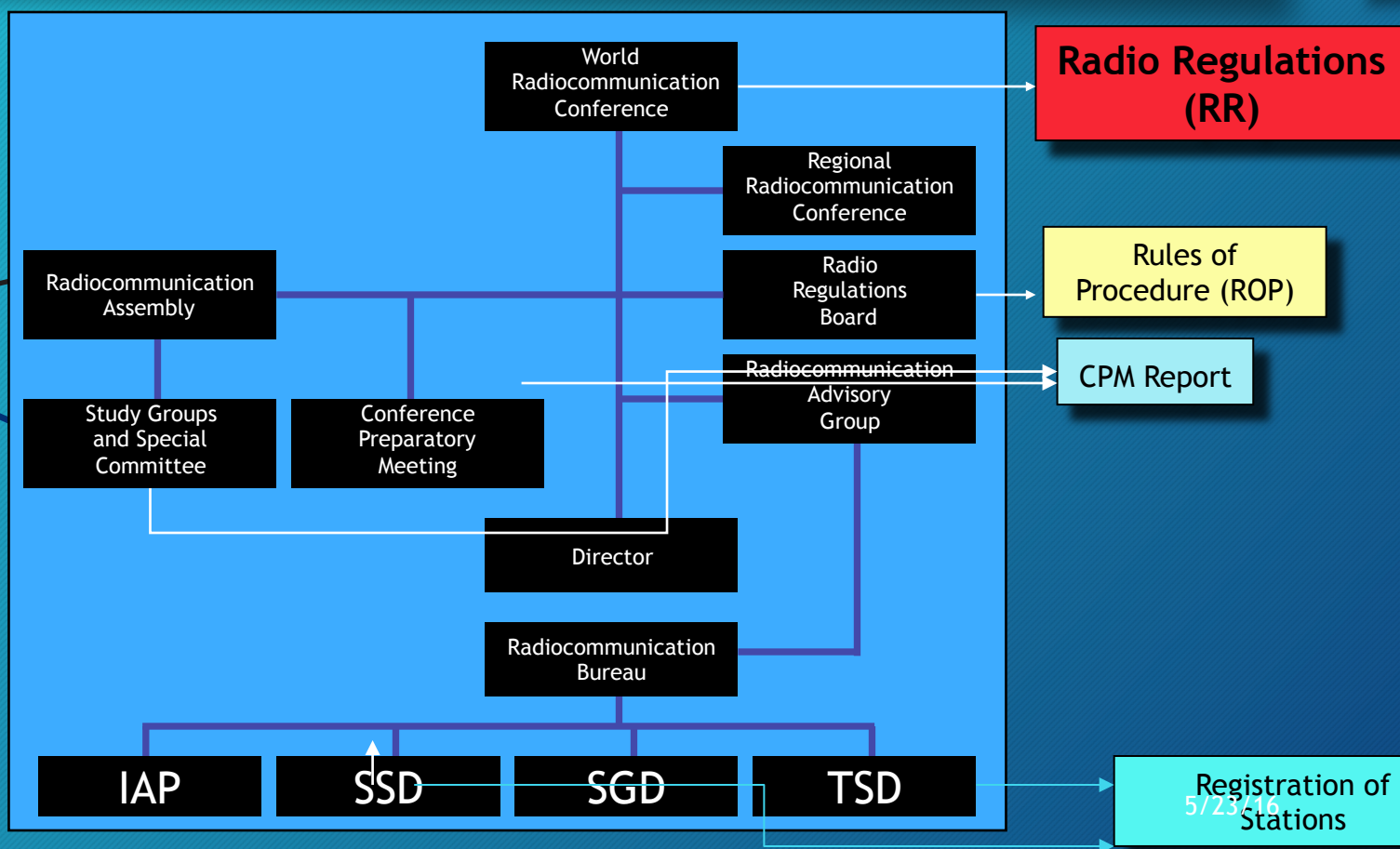
The Study Groups Department (SGD) provides support to the SGs



Output of the ITU-R

10

ITU-R
Recommendations and
Reports



The Hierarchy of ITU-R Output

20

Radio
Regulations (RR)

International Treaty

ITU-R
Recommendations

Non-mandatory, but generally followed

Rules of Procedure

RRB interpretation of the RR's
Highly changeable

III. The Radio Regulations and World Radiocommunication Conferences (WRCs)

2

The Radio Regulations

22

The RR are an international treaty, that covers all aspects of radiocommunication and the efficient use of the geostationary orbit resource

Countries are sovereign with regard to the uses of the radio spectrum within their borders

The International Table of Allocations is part of the Radio Regulations (Article 5)

- **Volume 1: Articles**

- Volume 2: Appendices

- Volume 3: WRC Resolutions and Recommendations

- Volume 4: ITU-R Recommendations incorporated by reference



Probably the most important function of the ITU-R is to maintain and update the Table of Allocations through periodically convened World Radiocommunication Conferences (WRCs)

The Radio Regulations -2

23

The RR can be downloaded free,
in word or pdf format
in the six official languages of the ITU:

[https://www.itu.int/en/publications/ITU-R/pages/publications.aspx?
parent=R-REG-RR-2012&media=electronic](https://www.itu.int/en/publications/ITU-R/pages/publications.aspx?parent=R-REG-RR-2012&media=electronic)

The 2012 version is the latest one available
Printed or CD versions may be purchased from the ITU

World Radiocommunication Conferences

24

Convened periodically to review and revise the RR
The Agenda of a WRC, that strictly limits what can be
discussed, is established by the previous WRC(s).
The outcome of a WRC is an international treaty, called
the Final Acts of WRC-XX. It contains the revisions to the
RR that have been adopted.



May, 2016



WRCs: Introduction

25

WRC-12

over 3 000 delegates

From 165 countries

over 100 observers from
member organizations

considered

- over 850 documents

- over 5 500 proposals

at a cost of over 5 000 000 CHF

(~ \$ 5 300 00 US)

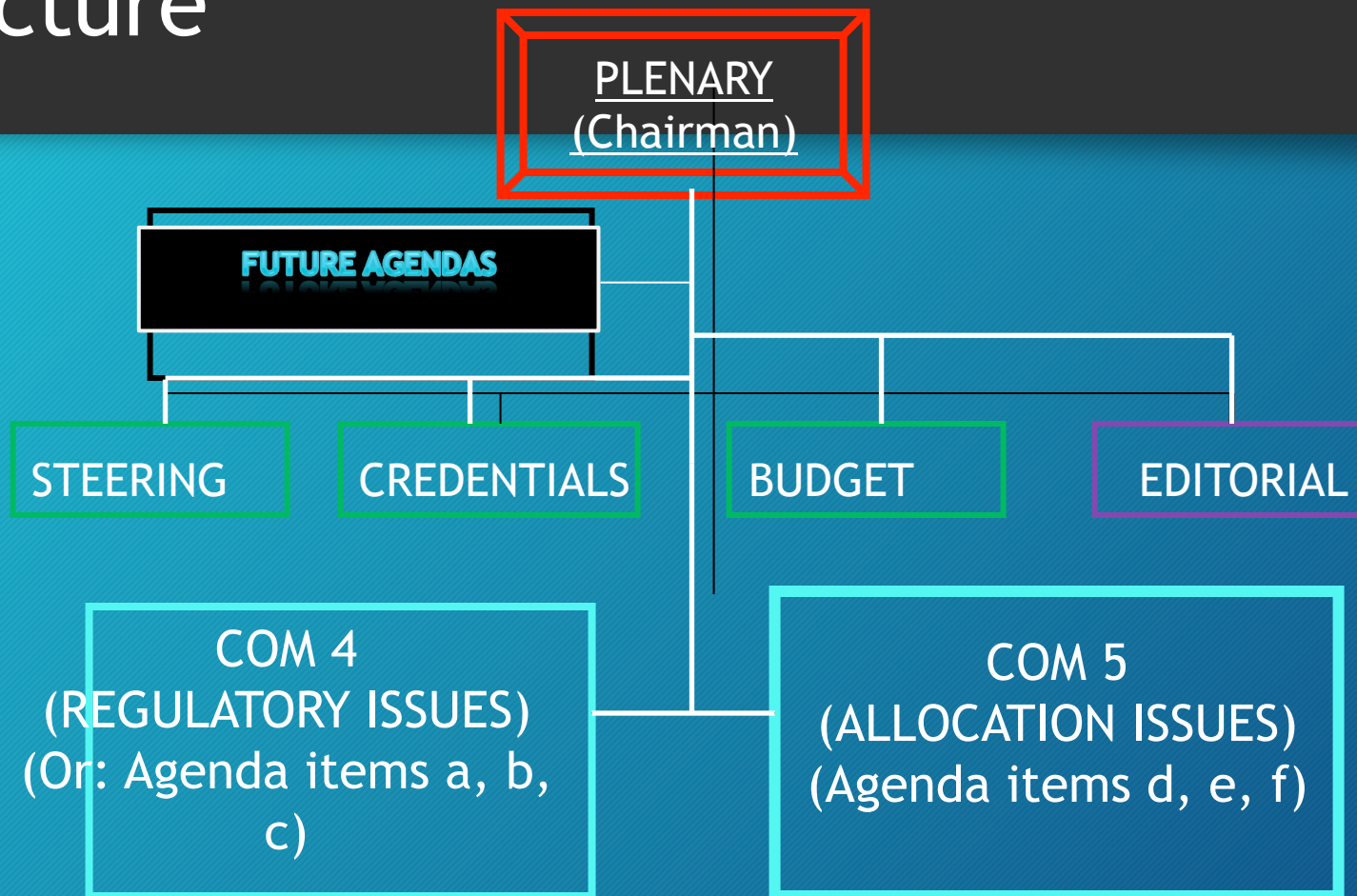
(surprisingly), somewhat under budget



May, 2016

RC Structure

20



WRCs - Proposals

Agendas may contain unrelated items, Items 1.1 and 1.18 (1.15-1.15)
 1.1 New bands for AT
 1.18 Allocate the 7.5-78 GHz band for vehicular radars

Section IV – Table of Frequency Allocations (See No. 2.1)

MOD IAP/10A21/2

15.4-18.4 GHz

Allocation to services		
Region 1	Region 2	Region 3
15.4-15.43	<u>RADIOLOCATION ADD 5.A121 ADD 5.B121</u> AERONAUTICAL RADIONAVIGATION 5.511D	
15.43-15.63	FIXED-SATELLITE (Earth-to-space) 5.511A <u>RADIOLOCATION ADD 5.A121 ADD 5.B121</u> AERONAUTICAL RADIONAVIGATION 5.511C	
15.63-15.7	<u>RADIOLOCATION ADD 5.A121 ADD 5.B121</u> AERONAUTICAL RADIONAVIGATION 5.511D	

Reasons This allocation will provide additional spectrum for new advanced radar systems.

Understanding the proposal



28

10A21/2 : 2nd Interamerican
proposal in Document 10, Annex 21

D A provision of the RR is being
modified

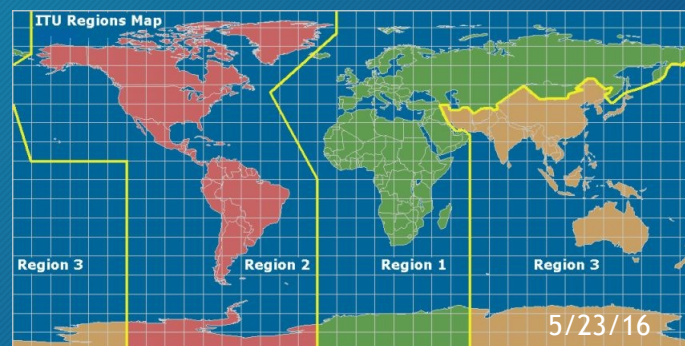
D A new provision is being added
to the RR (also indicated by
underlining)

D A provision of the RR is being
expressed (Also indicated by
backthrough)

V - UPRM

May, 2016

- NOC No change!
- []Text that requires further discussion or agreement
- Written across the page:
The proposal applies to all three ITU regions



The Mechanics of WRCs



29

Proposals related to a given AI are attributed to the various committees (or subcommittees) and are introduced (described in detail)

Subcommittees and/or drafting groups are formed, until a manageable size of interested people is reached (sometimes nested 5-6 levels deep)

The groups are led by a Chairperson, consensus is sought in the subgroup

Many meetings may be necessary to resolve an issue.

Delegations, languages, protocol

30

Delegations range in size from the very small to the very large

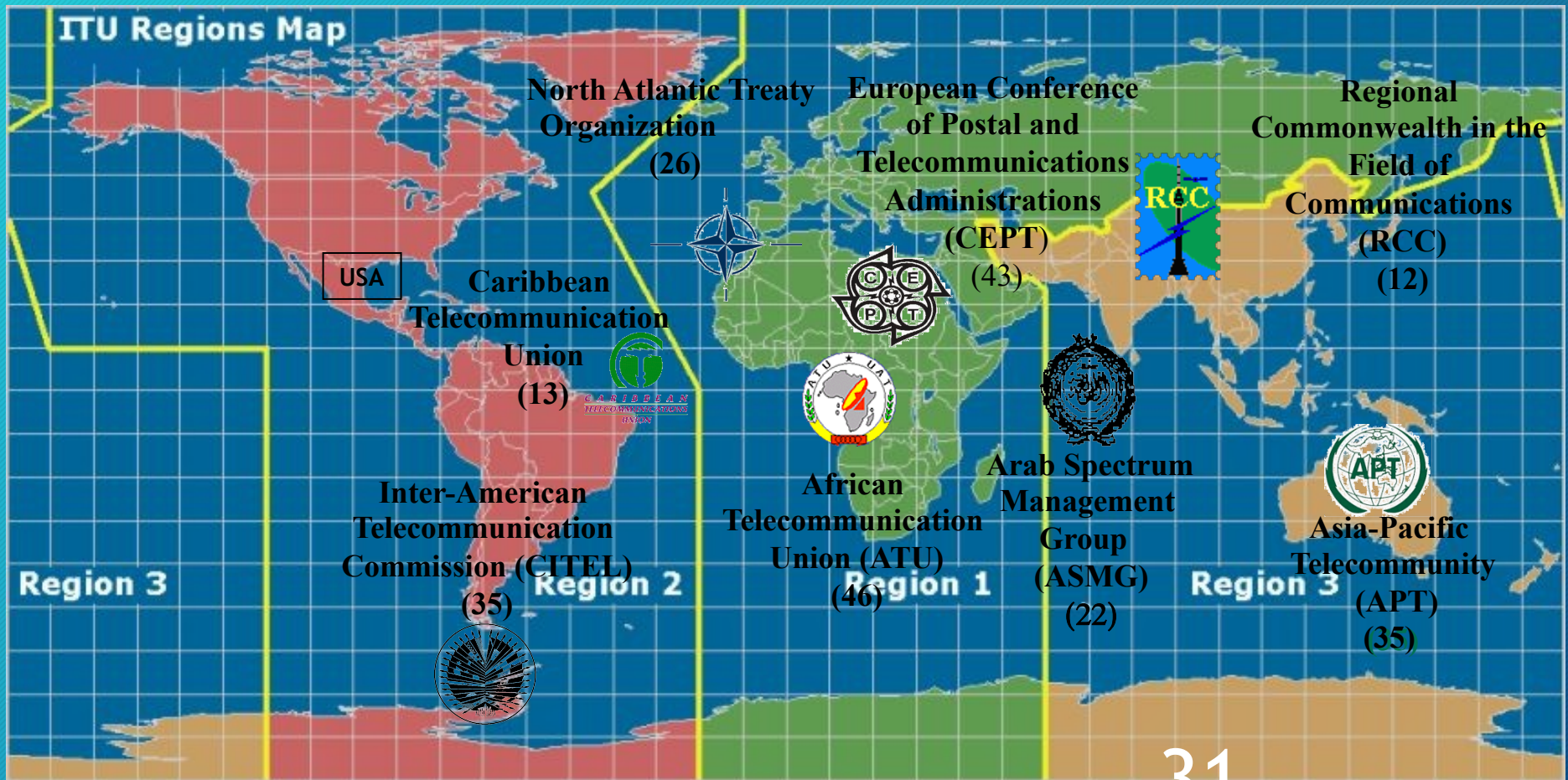
Delegations designate a spokesperson to address specific agenda items and issues. Only the designated spokesperson can address the issue, other delegates must keep silent

Debates are conducted formally, according to Roberts Rules of order

Major committees (to the subcommittee level) must have simultaneous interpretation into the official languages of the ITU (Arabic, Chinese, English, French, Russian and Spanish)

The availability of teams of interpreters and the desire of smaller delegations to be present at specific meetings heavily influences the schedule of a Conference

ITU Regional Voting Blocks



31

5/23/16

WRC Output

32

The output of a WRC is contained in its “Final Acts”, a treaty level document, that has to be ratified by each country’s parliamentary process.

Administrations may exempt themselves from complying with some provisions of the Final Acts, by taking a “reservation”.

- Reservations are appended to the Final Acts
- Must be deposited (with the Conference secretariat) within 24 hours after the conclusion of the Conference

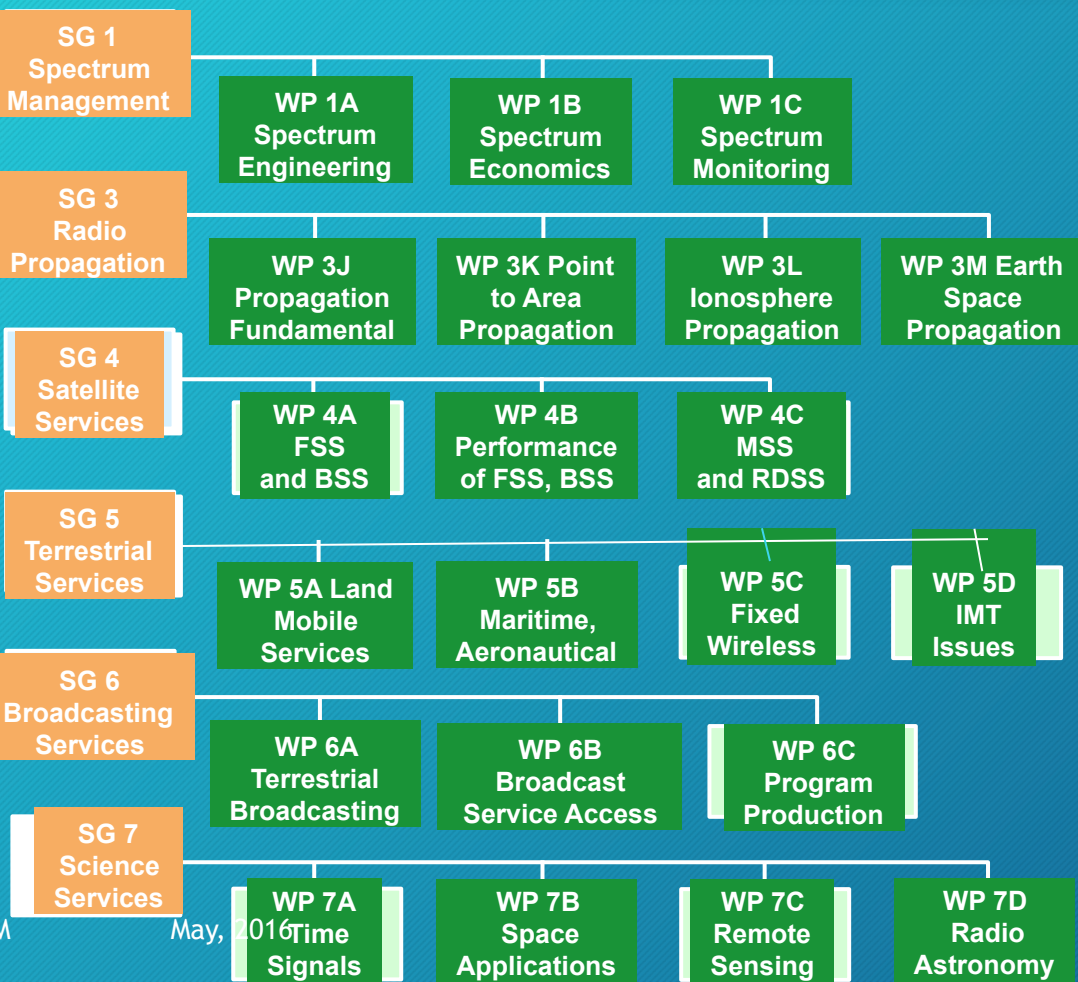
The Final Acts specify the entry in force date of the new provisions



The Radiocommunication reau

33

J-R Study Groups



WP = Working Party
FSS = Fixed Satellite Service
BSS = Broadcasting Satellite Service
MSS = Mobile satellite Service
RDSS = Radio Determination Satellite Service
IMT = International Mobile Telecommunications

May, 2016

The Study Groups - What do they do?

Coordinate (Draft) Recommendations and Reports

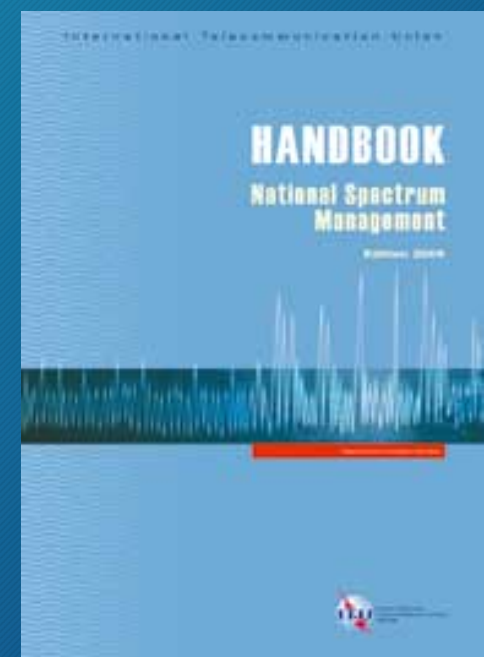
Draft Recommendations are approved by progressively higher hierarchical groups:

- The Working Party that drafts them
- The parent SG of the WP
- Final approval is by Administrations

Prepare the technical bases for WRCs

- The outcome of this activity is the draft Conference Preparatory Meeting (CPM) Report

Prepare Handbooks



How Do Study Groups Work?

For practical purposes, SGs are subdivided in Working Parties (WPs)

- E. g. SG 5 has 4 WPs, dealing with:
 - Land mobile (except IMT) and amateur services (WP 5A)
 - Maritime and aeronautical mobile services (WP 5B)
 - Fixed wireless and HF systems (WP 5C)
 - IMT systems (WP 5D)

As a rule, WPs meet twice, SGs meet once or twice a year

Most work is carried out in the WPs, in response to:

- Questions (subject to approval by the SGs and Administrations)
- WRC Resolutions, usually associated with an upcoming WRC Agenda item

Delegates participate in the work as members of a national delegation or as representatives of a member organization

ITU-R Recommendations

Set of international technical standards, developed by the ITU-R

- Approved:
 - by consultation of Member States or
 - at Radiocommunication Assembly

Not mandatory, but most countries abide by and implement them

- Some Recommendations, referenced in the Radio Regulations do become mandatory (Incorporation by reference)
- Revised as needed by the SGs

Referred to as:

- Recommendation ITU-R XX.NNNN-RR
 - Where XX indicates the series, NNNN is the number of the Recommendation and RR indicates the revision number

ITU-R Recommendations - website

38

ITU-R Recommendations are available free to download

<http://www.itu.int/pub/R-REC>

(or for purchase in CD or printed form)

Anatomy of a Recommendation

39

ITU-R Recommendation typically consists of:

Scope (brief description of what the Resolution is about) - Mandatory

A series of considerings, justifying the Recommendation or describing what developments made the Rec. necessary

Recognizing or noting with additional considerations (sometimes)

One or more Recommends, stating what is recommended

One or more Annexes, containing detailed technical information, including tables, figures, equations, etc.

Reports and Handbooks have a less formal structure

Recommendations are published in the six official languages of the ITU (Arabic, Chinese, French, English, Russian and Spanish)

Latin American Involvement in the ITU-R

One measure of involvement of countries or regions in the SG process is the number of documents submitted by the countries/regions

During the 2007-2012 ITU-R cycle only Brazil, Colombia and Venezuela submitted documents to the SGs

Latin American involvement in the ITU-R is at a very low level , only Brazil participates consistently in SG activities

Working Parties	Total Docs	Country	
1A, 1B, 1C	885	Brasil	
3J, 3K, 3L, 3M	683	Brasil	
4A, 4B, 4C	1 485	Brasil	
		Colombia	
6A, 6B, 6C	1 533	Brasil	
		Venezuela	
7A, 7B, 7C, 7D	879	Brasil	
Total	5 465		

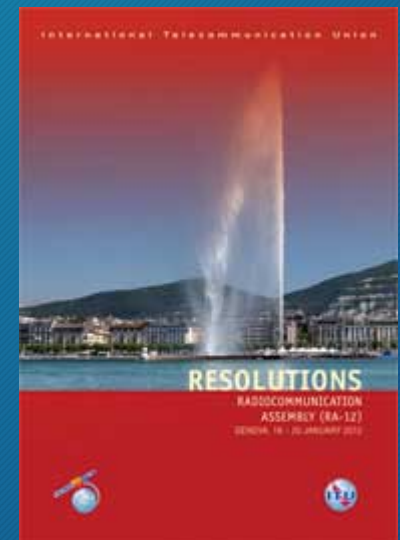
The Radiocommunication Assembly (RA)

4

The Radiocommunication Assembly (RA) meets for one week, usually immediately before a WRC

- Assigns work to the SGs, related and/or unrelated to an upcoming WRC
- Reviews the structure of the SGs and WPs
- Elects new authorities
- Approves Recommendations and Questions developed by the SGs

The RA closes the ITU-R cycle and begins a new one



The Radio Regulations Board (RRB)

42

The RRB consists of 12 members, elected at the Plenipotentiary Conference

- Regional balance is sought!

The Director of the ITU-R acts as Executive Secretary of the RRB

Meets up to four times a year, at ITU Headquarters to:

- Approve the Rules of Procedure (ROP),
- Address reports of unresolved cases of interference
- Provide advice to the RA and the WRC

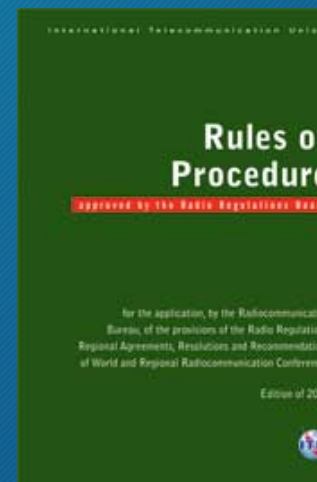
Rules of Procedure (RoP)

The Rules of Procedure are established by the Radio Regulations Board (RRB) and are circulated to Administrations for approval

unlike the Radio Regulations, they are not treaty level text

they provide clarification of the application of particular articles of the RR, as needed

they also establish practical procedures that may not be provided for in the Regulatory Procedures



V. WRC-19 and 23

44

WRC-19 Preparations

45

WRC-19 is planned to have a duration of four weeks, to be held at ITU Headquarters, in Geneva, Switzerland

Preparations have begun

Responsibility for studies to be carried out by the SGs/WPs has been assigned:

- <http://www.itu.int/en/ITU-R/study-groups/rcpm/Pages/wrc-19-studies.aspx>

WRC-19 and WRC-23 Agendas

Resolution 809 (WRC-15) provides some directions (e.g. that WRC-19 shall have a maximum duration of 4 weeks) and establishes a draft Agenda for WRC-19

There are some 20 Items on the draft Agenda, Many are described in other Resolutions and are frequently limited by the terms of these.



Resolution 810 (WRC-15) establishes a (very) preliminary Agenda for WRC-23

Example/1: Additional allocations for IMT

Agenda Item 1.13 of WRC-19 calls for identification of frequency bands for the future development of the International Mobile Telecommunications (IMT), including possible additional allocations for the mobile services

In one form or another this has been an Item on the Agenda of all WRCs since WRC-2000. It has the potential to have an enormous impact on the world economy

The call for studies that are needed is contained in Resolution 238 (WRC-15)

Preparations are conducted in WP 5D and TG 5/1, specially established for this purpose

Example/2: CubeSats

48

Agenda Item 1.7 calls for studying the spectrum needs of non-GSO satellites with short duration missions for TT&C purposes

The use of small satellites with relatively short duration missions (mostly CubeSats), provide an economic way of getting in space for specific missions

They do not conform easily to current satellite regulations

Studies call for additional regulations and possible additional allocations in the Space Operations Service.

Details of the call are contained in Resolution 659 (WRC-15);

Summary

49

- Addressed the origins and structure of the International Telecommunication Union
- Addressed in detail the functions and structure of WRCs
- Addressed the Structure and Functioning of the ITU-R and the SGs and WPs
- The goal is to enable the students to participate in the process, through their national organization and facilitate the use of the resources available at the ITU website!

Questions?

50

tegergely@gmail.com